2 3 BEFORE THE POLLUTION CONTROL HEARINGS BOARD 5 STATE OF WASHINGTON 6 BEN SCHROETER, 7 PCHB No. 91-159 Appellant, 8 ORDER OF DISMISSAL v. 9 STATE OF WASHINGTON, 10 DEPARTMENT OF ECOLOGY; and THURSTON COUNTY, 11 Respondents. 12 13 On June 26, 1991, Appellant, Ben Schroeter, filed a 14

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Notice of Appeal with the Pollution Control Hearings Board. On July 1, 1991, the Board held an emergency stay hearing regarding the appeal. Respondent, Department of Ecology, moved that the appeal be dismissed on the grounds that it was not timely filed.

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The Board considered the following materials in ruling on Ecology's Motion to Dismiss:

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Respondent, Department of Ecology's Memorandum 1. in Opposition to Appellant's Motion for Stay, and;

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ORDER OF DISMISSAL

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1		a. Ecology Order No. DE 91-040 and subsequent
2		amendments;
3		b. Ecology Order No. DE 91-091 and subsequent
4		amendments;
5		c. Ecology Order No. DE 91-065;
6		d. The Certificate of Mailing for Ecology Order
7		No. DE 91-065.
8	2.	The Findings of Fact, Conclusions of Law and Order
9		in Joseph C. Cole v. Thurston County Commissioners
10		et al., Thurston County Superior Court No. 91 2
11		01172 6.
12	3.	Resolution No. H-4-91 of the Thurston County Health
13		Department.
14	4.	A receipt from the Thurston County Public Works
15		dated June 25, 1991.
16	5.	Oral argument heard on July 1, 1991. Oral argument
17		was presented by Appellant, Ben Schroeter; Thomas R.
18		Bjorgen, Senior Deputy Prosecuting Attorney, Counsel
19		for Respondent, Thurston County; and Ronald L.
20		Lavigne, Assistant Attorney General, Attorney for
21		Respondent, Department of Ecology.
22	Afte	r due consideration of the materials set out above,
23	together 1	with the oral argument, records and files herein, and
24	being ful:	ly advised, the Board makes these:
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26	ADDET AT	DTSMTSSAL -2-
- 1	ORDER OF	DISMISSAL -2-

FINDINGS OF FACT

I.

The parties have stipulated that the only Order before the Board is Ecology Order No. DE 91-065. Order No. DE 91-065 was served on the Thurston County Public Works Department on May 3, 1991. There is no evidence that Appellant ever requested that Ecology provide Appellant with a copy of this Order. Appellant secured a copy of Order No. DE 91-091 on June 25, 1991.

II.

The time period from June 25, 1991 to June 26, 1991, is less than thirty (30) days. The time period from May 3, 1991 to June 26, 1991, is in excess of thirty (30) days.

III.

Any Conclusions of Law which should be deemed a Finding of Fact is hereby adopted as such.

From these Findings of Fact, the Pollution Control Hearings Board comes to these:

CONCLUSIONS OF LAW

I.

The Pollution Control Hearings Board lacks jurisdiction to hear Appellant's appeal because the appeal was not timely filed. RCW 43.21(B).310(1) provides that appeals must be "... filed with the board and served on the department or authority within thirty days after receipt of the order."

ORDER OF DISMISSAL

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Appellant has argued that the phrase "receipt of the

the order" means the receipt of the Order by the party to whom

have requested copies of the Order from Ecology as "interested

the Order is directed or receipt of the Order by parties who

View OB and

that to be timely under RCW 43.21(B).310, an appeal must be

or decision of the Department of Ecology is served on the

jurisdiction. RCW 43.21(B).310(1) provides clarity by

party to whom the Order or decision is directed.

receipt of the Order appealed from.

filed within thirty (30) days from the date the appealed Order

We find that there must be clarity regarding the Board's

requiring that appeals be filed within thirty (30) days of the

were adopted, there would be no clarity regarding the Board's

jurisdiction, because any party could appeal an Ecology Order

within thirty (30) days after securing a copy of the Order.

Such a result would lead to an indefinite number of private

intended this level of uncertainty with respect to

limitation periods depending upon when a party secured a copy

of the Order appealed from. We do not believe the Legislature

Respondents have argued that the phrase "receipt of

We adopt the argument-of the Respondents, and hold

order" means receipt by any party who wishes to appeal the

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ORDER OF DISMISSAL

jurisdiction.

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ATTORNEY GENERAL OF WASHINGTON
Ecology Division
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Olymbia WA 98504 8077

If Appellant's argument

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1	III.
2	We distinguish our prior holding <u>In the Matter of</u>
3	University District Community Council; University Park
4	Community Club; and CARHT v. Puget Sound Air Pollution Control
5	Agency and SAFECO Insurance Company of America, PCHB Nos. 783,
6	783-A, 783-B (February 4, 1976), which involved the appeal of
7	an Order issued by PSAPCA to SAFECO. In <u>University District</u>
8	Community Council, the issuing agency in that case, PSAPCA,
9	mailed a copy of its Order to Appellants following Appellant's
10	participation regarding the appealed Order through numerous
11	comments and submittals directed to PSAPCA. Appellants
12	received the Order one (1) day after PSAPCA had served the
13	Order on SAFECO. Appellants appealed PSAPCA's Order within
14	thirty (30) days of their receipt of the Order mailed to them
15	by PSAPCA. In this case, there is no evidence that Appellant
16	participated in any way in the issuance of Order No.
17	DE 91-091. Therefore, there was no way for Ecology to know
18	that Appellant would potentially be an aggrieved person
19	pursuant to WAC 371-08-005(2)(b). As such, Ecology was not χ^{M}
20	required to mail a copy of its final decision to Appellant.
21	NOW THEREFORE, based on the foregoing, the Board decides
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ORDER OF DISMISSAL

1	that it lacks jurisdiction to entertain the instant appeal.		
2	Accordingly, PCHB 91-159 is HEREBY DISMISSED.		
3	DONE this 1st day of July, 1991.		
4	(2, i, 1) A Sendar		
5	JUDITH A. BENDOR, CHAIR Member		
6			
7	HAROLD S ZIMMERMAN, MEMBER		
8	Charatte S. M. Soe		
9	ANNETTE S. MCGEE, MEMBER		
10	Presented By:		
11	Kindl L. Land		
12	RONALD L. LAVIGNE, WSBA #18550 Assistant Attorney General		
13	Attorney for Respondent		
14	State of Washington, Department of Ecology		
15	Mail Stop: QA-44 Olympia, WA 98504-8077		
16	(206) 459-6683		
17	COPY RECEIVED, AND APPROVED FOR ENTRY:		
18	Marved appearance) E		
19	THOMAS B. BJORGEN Senior Deputy Prosecuting Attorney		
20	WSBA #10829		
21	Attorney for Respondent Thurston County		
22	il		
23	BEN SCHROETER		
24	Pro Se Appellant		
25	1301/sc-dus ord		
26	ORDER OF DISMISSAL -6-		